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C O N F I D E N T I A L STATE 121479

ALSO FOR POLADS

C O R R E C T E D C O P Y (TEXT)

E.O. 12356: DECL: OADR

TAGS: PREL, MARR, UN

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SUBJECT: U.S. POLICY ON REFORMING MULTILATERAL
PEACEKEEPING OPERATIONS

REF: STATE 118190 (NOTAL)

1. (C) ACTION REQUEST: ON MAY 3, PRESIDENT CLINTON SIGNED
THE PRESIDENTIAL DECISION DIRECTIVE (PDD) ON "U.S. POLICY
ON REFORMING MULTILATERAL PEACE OPERATIONS." AS
APPROPRIATE, MISSION MAY SHARE THE FOLLOWING TALKING
POINTS AND NON-PAPER WITH HOST GOVERNMENTS. THE PDD
REMAINS A CLASSIFIED PRESIDENTIAL DOCUMENT AND WILL
NOT/NOT BE RELEASED TO THE PUBLIC OR TO OTHER
GOVERNMENTS. MISSION SHOULD REQUEST THAT INTERLOCUTORS
NOT RELEASE EITHER THE TALKING POINTS OR THE NON-PAPER TO
THE PRESS. FOR MISSION'S INFORMATION ONLY BY SEPTTEL WE

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ARE TRANSMITTING THE TEXT OF AN UNCLASSIFIED PAPER PROVIDED TO MEMBERS OF CONGRESS. IT DIFFERS FROM THE NON-PAPER ONLY IN THAT IT IS GEARED TOWARD A DOMESTIC AUDIENCE.

2. (C) SUMMARY: THE PRESIDENTIAL DECISION DIRECTIVE ON REFORMING MULTILATERAL PEACE OPERATIONS LAYS OUT THE ROLE THAT PEACE OPERATIONS PLAY IN U.S. FOREIGN AND NATIONAL SECURITY POLICY, THE STEPS THE UNITED STATES BELIEVES SHOULD BE UNDERTAKEN BY THE UNITED NATIONS TO IMPROVE AND REFORM ITS CAPACITY TO MANAGE PEACEKEEPING OPERATIONS AND THE MEASURES THE UNITED STATES IS PREPARED TO UNDERTAKE IN SUPPORT OF THESE EFFORTS. NATURALLY, SOME OF THESE STEPS HAVE BEEN INITIATED EVEN AS THE POLICY REVIEW HAS BEEN PROCEEDING AS A RESULT OF THE CONTINUOUS DIALOGUE BETWEEN THE U.S., THE SECRETARIAT AND OTHER MEMBER STATES. THESE

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STEPS ARE REFLECTED IN THE MAY UNSC PRESIDENTIAL STATEMENT, THE WORK OF THE CONTACT GROUP, AND THE 1993 GENERAL ASSEMBLY OMNIBUS RESOLUTION ON PEACEKEEPING.

3. (U) BEGIN TALKING POINTS

PRESIDENT CLINTON HAS SIGNED THE PRESIDENTIAL DECISION DIRECTIVE (PDD) WHICH ESTABLISHES U.S. POLICY ON REFORM OF MULTILATERAL PEACE OPERATIONS.

TERRITORIAL DISPUTES, ARMED ETHNIC CONFLICTS, CIVIL WARS (MANY OF WHICH SPILL ACROSS INTERNATIONAL BORDERS), AND THE TOTAL COLLAPSE OF GOVERNMENTAL AUTHORITY IN SOME STATES ARE NOW AMONG THE THREATS TO WORLD PEACE. THE UN AS SOUGHT TO PLAY A CONSTRUCTIVE ROLE IN SUCH SITUATIONS BY MEDIATING DISPUTES AND OBTAINING AGREEMENT TO CEASE-FIRES AND POLITICAL SETTLEMENTS.

DURING THE COLD WAR, THE UNITED NATIONS COULD RESORT TO MULTILATERAL PEACE OPERATIONS ONLY UNDER THE RARE CIRCUMSTANCES IN WHICH THE INTERESTS OF THE SOVIET UNION AND THE WEST DID NOT CONFLICT. SUCH OPERATIONS CAN NOW SERVE AS A COST-EFFECTIVE TOOL IN MANY CASES TO MAINTAIN PEACE IN KEY REGIONS AND RELIEVE HUMAN SUFFERING.

SINCE OUR INTERESTS MAY BE ADVANCED BY SUPPORTING OR PARTICIPATING IN UN PEACE OPERATIONS, IT IS ALSO IN OUR INTEREST TO SEEK TO STRENGTHEN OUR OWN AND THE UNITED NATIONS' PEACE OPERATIONS CAPABILITIES.

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WE WISH TO MOVE FORWARD NOW WITH CONCRETE STEPS.

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GIVEN THE TENDENCY TO TURN TO THE UNITED NATIONS WHEN A CONFLICT BECOMES OR THREATENS TO BECOME VIOLENT, THE SECURITY COUNCIL SHOULD CONSIDER A SET OF FACTORS TO HELP DETERMINE WHEN AND UNDER WHAT CIRCUMSTANCES IT WILL AUTHORIZE THE CREATION OF A PEACEKEEPING OPERATION.

-- THE RECENT SECURITY COUNCIL PRESIDENTIAL STATEMENT IS A USEFUL STEP IN DEFINING THE DECISION FACTORS THE SECURITY COUNCIL SHOULD EXAMINE IN DETERMINING WHETHER TO APPROVE A NEW PEACEKEEPING OPERATION. THE UNITED STATES BELIEVES THESE FACTORS COULD BE FORMULATED AS FOLLOWS:

- A) THERE IS A THREAT TO INTERNATIONAL PEACE AND SECURITY, OFTEN OF A REGIONAL CHARACTER, DEFINED AS ONE OR A COMBINATION OF THE FOLLOWING:
 - 1. INTERNATIONAL AGGRESSION;
 - 2. A HUMANITARIAN DISASTER REQUIRING URGENT ACTION, COUPLED WITH VIOLENCE;
 - 3. SUDDEN AND UNEXPECTED INTERRUPTION OF ESTABLISHED DEMOCRACY OR GROSS VIOLATION OF HUMAN RIGHTS, COUPLED WITH VIOLENCE OR THE THREAT THEREOF.
- B) THERE IS AN INTERNATIONAL COMMUNITY OF INTEREST IN ACTING MULTILATERALLY;
- C) THERE ARE CLEAR OBJECTIVES INCLUDING AN UNDERSTANDING OF WHERE THE MISSION FITS ON THE SPECTRUM BETWEEN TRADITIONAL PEACEKEEPING AND PEACE ENFORCEMENT;
- D) THE MEANS TO ACCOMPLISH THE MISSION ARE AVAILABLE, INCLUDING FORCES, FINANCING, AND A MANDATE APPROPRIATE TO THE MISSION;

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- E) FOR PEACE OPERATIONS NOT EXPLICITLY AUTHORIZED UNDER CHAPTER VII OF THE UN CHARTER, A CEASEFIRE SHOULD BE IN PLACE AND THE CONSENT OF THE PARTIES TO THE CONFLICT OBTAINED;
- F) FOR PEACE ENFORCEMENT OPERATIONS, AUTHORIZED UNDER CHAPTER VII OF THE CHARTER, THE THREAT TO INTERNATIONAL OR REGIONAL PEACE AND SECURITY IS SIGNIFICANT.
- G) THE POLITICAL, ECONOMIC, AND HUMANITARIAN CONSEQUENCES OF INACTION BY THE INTERNATIONAL COMMUNITY HAVE BEEN

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WEIGHED AND ARE CONSIDERED UNACCEPTABLE.

H) THE OPERATION'S ANTICIPATED DURATION IS TIED TO CLEAR OBJECTIVES AND REALISTIC CRITERIA FOR ENDING THE OPERATION.

THESE FACTORS ARE MEANT TO BE AN AID TO DECISION-MAKING, NOT A MECHANISTIC CHECKLIST. NO SINGLE FACTOR NECESSARILY WOULD BE AN ABSOLUTE DETERMINANT.

THE DECISION FOR U.S. PERSONNEL TO PARTICIPATE IN ANY GIVEN PEACE OPERATION WILL BE BASED ON THE FACTORS LISTED ABOVE, AS WELL AS THE FOLLOWING FACTORS.

-- OUR PARTICIPATION ADVANCES U.S. INTERESTS; RISKS TO U.S. PERSONNEL ARE ACCEPTABLE; PERSONNEL, FUNDS AND RESOURCES ARE AVAILABLE; U.S. PARTICIPATION IS NECESSARY FOR THE OPERATION'S SUCCESS; THE U.S. ROLE IS TIED TO

CLEAR OBJECTIVES AND AN ENDPOINT FOR U.S. PARTICIPATION CAN BE IDENTIFIED; DOMESTIC AND CONGRESSIONAL SUPPORT EXISTS OR CAN BE MARSHALLED; COMMAND AND CONTROL ARRANGEMENTS ARE ACCEPTABLE.

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THIS POLICY ON MULTILATERAL PEACE OPERATIONS DOES NOT ALTER THE USG'S LONG-STANDING POLICY REGARDING THE COMMAND AND CONTROL OF U.S. FORCES. THE PRESIDENT NEVER RELINQUISHES COMMAND AUTHORITY OVER U.S. FORCES. ON A CASE BY CASE BASIS, THE PRESIDENT WILL CONSIDER PLACING APPROPRIATE U.S. FORCES UNDER THE OPERATIONAL CONTROL OF A COMPETENT UN COMMANDER FOR SPECIFIC UN OPERATIONS AUTHORIZED BY THE SECURITY COUNCIL.

IN SOME CASES, THE APPROPRIATE WAY TO PERFORM PEACE OPERATIONS WILL BE TO INVOLVE REGIONAL ORGANIZATIONS AS CONTEMPLATED BY THE U.N. CHARTER. THOUGH THE U.S. WILL CONTINUE TO EMPHASIZE THE UN AS THE PRIMARY INTERNATIONAL BODY WITH ULTIMATE AUTHORITY TO CONDUCT PEACEKEEPING OPERATIONS, WE WILL SUPPORT EFFORTS TO IMPROVE REGIONAL ORGANIZATIONS' PEACE OPERATION EFFORTS.

THE UN ALSO NEEDS TO IMPROVE THE WAY IT MANAGES PEACE OPERATIONS. STRUCTURAL CHANGES, SOME OF WHICH ARE ALREADY UNDERWAY, WOULD CONTRIBUTE GREATLY. THE US. SUPPORTS:

- AN EXPANDED STAFF FOR DPKO;
- SUITABLE SPACES TO HOUSE THE ENTIRE DPKO;
- THE EXPANSION OF THE PLANNING DIVISION;

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- INFORMATION AND RESEARCH FUNCTIONS;
- INCLUSION OF THE LOGISTICS DIVISION WITHIN DPKO;
- A PUBLIC AFFAIRS CAPABILITY FOR FEACE OPERATIONS;
- ENHANCEMENT OF THE CIVILIAN POLICE ROLE; AND,
- GREATER COORDINATION AND STANDARDIZATION OF TRAINING FOR PEACEKEEPING.

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THE U.S. WILL CONTINUE TO OFFER TO DETAIL PERSONNEL TO THE UN TO HELP DEVELOP THESE CAPABILITIES.

THE U.S. URGES THE UN TO ESTABLISH CLEAR GUIDELINES FOR UN PEACE NEGOTIATORS THAT OUTLINE OPERATIONAL CONSTRAINTS AND LIMIT THE ABILITY TO COMMIT THE UN IN THE CONTEXT OF PEACE NEGOTIATIONS WITHOUT THE EXPLICIT CONSENT OF THE SECURITY COUNCIL.

THE U.S. WILL USE ITS VOICE AND VOTE IN THE FIFTH COMMITTEE AND ELSEWHERE TO ENSURE THAT COSTS OF PEACEKEEPING OPERATIONS ARE KEPT UNDER CONTROL.

THE U.S. WILL URGE THE UN TO IMPLEMENT SPECIFIC PROPOSALS DESIGNED TO IMPROVE COORDINATION BETWEEN ITS PEACEMAKING AND HUMANITARIAN ASSISTANCE RELIEF ORGANS.

THERE ARE ALSO A NUMBER OF FINANCIAL AND BUDGET REFORM MEASURES WHICH SHOULD BE ADOPTED. THESE WILL HELP TO REDUCE OVERALL COSTS AND SHARE THE BURDEN MORE EQUITABLY. SPECIFICALLY, THE UN SHOULD:

- BUILD UPON THE NEWLY CREATED INSPECTIONS UNIT TO ESTABLISH A PERMANENT, FULLY INDEPENDENT INSPECTOR GENERAL CAPABILITY THIS YEAR;
- ESTABLISH A STANDING CADRE OF BUDGET EXPERTS FROM MEMBER STATES;
- CREATE SPECIAL BUDGETING TECHNIQUES;
- ENLARGE THE REVOLVING PEACEKEEPING RESERVE FUND;
- ESTABLISH A UNIFIED PEACEKEEPING BUDGET;

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- REVISE BUDGET PROCEDURES TO SPEED UP THE START-UP TIME OF OPERATIONS;
- ELIMINATE ANOMALIES IN THE PEACEKEEPING SCALE OF ASSESSMENTS;
- URGE MEMBER STATES WITH HIGH GNP'S TO MAKE VOLUNTARY

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CONTRIBUTIONS;

- ENABLE COUNTRIES TO REDUCE ASSESSED PEACEKEEPING COSTS BY RECEIVING CREDIT FOR IN-KIND CONTRIBUTIONS FOR UP TO 30 PERCENT OF THEIR ASSESSMENTS;
- REDUCE THE U.S. PEACEKEEPING ASSESSMENT TO 25 PERCENT BY OCTOBER 1, 1995.

FINALLY, PEACE OPERATIONS ARE VITAL TO THE SECURITY OF ALL NATIONS, LARGE AND SMALL. THE BURDEN OF PEACEKEEPING BELONGS TO EACH OF US, AND MUST BE SHARED MORE EQUITABLY. IT IS THE POSITION OF THE UNITED STATES THAT THE CURRENT RATE OF PEACEKEEPING ASSESSMENTS FOR THE US OF MORE THAN 30 PERCENT IS UNFAIR. THIS IS UNDERMINING AMERICAN PUBLIC AND CONGRESSIONAL SUPPORT FOR UN PEACEKEEPING.

WHILE THE RECORD OF PEACEKEEPING OPERATIONS HAS NOT BEEN PERFECT, THEY HAVE SERVED AND CONTINUE TO SERVE AN IMPORTANT FUNCTION. IN CAMBODIA, UN-SPONSORED, DEMOCRATIC ELECTIONS LED TO THE INSTALLATION OF A NEW GOVERNMENT, THE RETURN HOME OF HUNDREDS OF THOUSANDS OF REFUGEES AND THE END OF A DESTABILIZING CONFLICT. IN EL SALVADOR, ONUSAL IS HELPING TO END A LONG AND BITTER CIVIL WAR. IN SOMALIA, THE INTERNATIONAL INTERVENTION ENDED THE IMMEDIATE DANGER OF FURTHER FAMINE AND HAS PROVIDED A FRAMEWORK FOR SOMALIS TO RECONSTITUTE THEIR COUNTRY.

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THE US REMAINS A STRONG SUPPORTER OF UN PEACEKEEPING, AS WELL AS BY FAR THE LARGEST CONTRIBUTORS OF FUNDS AND LOGISTICAL SUPPORT. WE HOPE YOU WILL JOIN US IN WORKING TO MAKE UN PEACEKEEPING AN EFFECTIVE INSTRUMENT FOR KEEPING THE PEACE AND REDUCING THE PROSPECTS AND COSTS OF WAR.

END TALKING POINTS.

4. (U) BEGIN TEXT OF NON-PAPER

- U.S. VIEWS ON IMPROVING UN PEACE OPERATIONS

INTRODUCTION

TERRITORIAL DISPUTES, ARMED ETHNIC CONFLICTS, CIVIL WARS (MANY OF WHICH SPILL ACROSS INTERNATIONAL BORDERS), AND THE TOTAL COLLAPSE OF GOVERNMENTAL AUTHORITY IN SOME

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STATES ARE NOW AMONG THE PRINCIPAL THREATS TO WORLD PEACE. THE UN HAS SOUGHT TO PLAY A CONSTRUCTIVE ROLE IN SUCH SITUATIONS BY MEDIATING DISPUTES AND OBTAINING AGREEMENT TO CEASE-FIRES AND POLITICAL SETTLEMENTS.

CIRCUMSTANCES HAVE ARISEN AND WILL ARISE IN THE FUTURE IN WHICH IT WILL BE IN OUR INTEREST TO PROCEED IN PARTNERSHIP WITH OTHERS TO PRESERVE, MAINTAIN OR RESTORE THE PEACE. THE UNITED NATIONS WILL BE AN IMPORTANT INSTRUMENT OF SUCH PARTNERSHIPS.

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PARTICIPATION IN UN PEACE OPERATIONS CAN SERVE, IN EFFECT AS A "FORCE MULTIPLIER" IN OUR EFFORTS TO PROMOTE PEACE AND STABILITY.

DURING THE COLD WAR, THE UNITED NATIONS COULD RESORT TO MULTILATERAL PEACE OPERATIONS ONLY UNDER THE RARE CIRCUMSTANCES IN WHICH THE INTERESTS OF THE SOVIET UNION AND THE WEST DID NOT CONFLICT. SUCH OPERATIONS CAN NOW SERVE AS AN EFFECTIVE TOOL IN MANY CASES TO ADVANCE THE MAINTENANCE OF PEACE AND THE RELIEF OF SUFFERING.

SINCE IT IS IN OUR INTEREST TO SUPPORT OR PARTICIPATE IN UN PEACE OPERATIONS ON SUCH OCCASIONS, IT IS ALSO IN OUR INTEREST TO SEEK TO STRENGTHEN OUR OWN AND THE UNITED NATIONS' PEACE OPERATIONS CAPABILITIES. THAT IS THE

OBJECT OF THE "U.S. POLICY GUIDANCE ON REFORMING MULTILATERAL PEACE OPERATIONS," WHICH PRESIDENT CLINTON SIGNED MAY 3.

THE POLICY GUIDANCE OUTLINES A SERIES OF STEPS, SOME ALREADY UNDERWAY, TO ENHANCE THE UN'S CAPABILITIES.

DECIDING WHEN PEACEKEEPING IS APPROPRIATE

GIVEN THE RECENT TENDENCY TO TURN TO THE UNITED NATIONS WHENEVER A CONFLICT TURNS OR THREATENS TO TURN VIOLENT, THE SECURITY COUNCIL SHOULD ADOPT A SET OF FACTORS TO HELP DETERMINE WHEN AND UNDER WHAT CIRCUMSTANCES IT WILL

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AUTHORIZE THE CREATION OF A PEACEKEEPING OPERATION.

DECISIONS SHOULD BE BASED UPON THE CUMULATIVE WEIGHT OF THE FACTORS, WITH NO SINGLE FACTOR NECESSARILY BEING AN ABSOLUTE DETERMINANT. USE OF SUCH FACTORS WOULD HELP TO FRAME THE DEBATE OVER WHETHER A PROPOSED PEACEKEEPING OPERATION IS FEASIBLE AND HAS THE SUPPORT OF THE INTERNATIONAL COMMUNITY. FACTORS WILL ALSO HELP TO STRUCTURE PEACEKEEPING MISSIONS SO THAT RESOURCES, OBJECTIVES AND MANDATES ARE MORE CLOSELY MATCHED.

THE RECENT SECURITY COUNCIL PRESIDENTIAL STATEMENT IS A USEFUL STEP IN DEFINING THE DECISION FACTORS THE SECURITY COUNCIL SHOULD EXAMINE IN DETERMINING WHETHER TO APPROVE A NEW PEACEKEEPING OPERATION. THE UNITED STATES BELIEVES THESE FACTORS COULD BE FORMULATED AS FOLLOWS:

A. THERE IS A THREAT TO INTERNATIONAL ORDER, OFTEN OF A REGIONAL CHARACTER, DEFINED AS ONE OR A COMBINATION OF THE FOLLOWING:

-- INTERNATIONAL AGGRESSION;

-- A HUMANITARIAN DISASTER REQUIRING URGENT ACTION, COUPLED WITH VIOLENCE;

-- SUDDEN AND UNEXPECTED INTERRUPTION OF ESTABLISHED DEMOCRACY OR GROSS VIOLATION OF HUMAN RIGHTS, COUPLED WITH VIOLENCE OR THE THREAT THEREOF.

B. THERE IS AN INTERNATIONAL COMMUNITY OF INTEREST FOR
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DEALING WITH THE PROBLEM ON A MULTILATERAL BASIS.

C. THERE ARE CLEAR OBJECTIVES, INCLUDING AN UNDERSTANDING OF WHERE THE MISSION FITS ON THE CONTINUUM BETWEEN TRADITIONAL PEACEKEEPING AND PEACE ENFORCEMENT.

D. FOR OPERATIONS NOT EXPLICITLY AUTHORIZED UNDER CHAPTER VII OF THE UN CHARTER, A CEASEFIRE SHOULD BE IN PLACE AND THE CONSENT OF THE PARTIES TO THE CONFLICT OBTAINED BEFORE THE UN SECURITY COUNCIL VOTES TO DEPLOY THE PEACEKEEPING MISSION.

E. FOR PEACE ENFORCEMENT OPERATIONS AUTHORIZED UNDER CHAPTER VII OF THE UN CHARTER, THE THREAT TO INTERNATIONAL OR REGIONAL PEACE AND SECURITY IS SIGNIFICANT.

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F. THE MEANS TO ACCOMPLISH THE MISSION ARE AVAILABLE, INCLUDING FORCES, FINANCING AND A MANDATE APPROPRIATE TO THE MISSION.

G. THE POLITICAL, ECONOMIC AND HUMANITARIAN CONSEQUENCES OF INACTION BY THE INTERNATIONAL COMMUNITY HAVE BEEN WEIGHED AND ARE CONSIDERED UNACCEPTABLE.

H. THE OPERATION'S ANTICIPATED DURATION IS TIED TO CLEAR OBJECTIVES AND REALISTIC CRITERIA FOR ENDING THE OPERATION.

IN ADDITION TO THESE FACTORS, EACH UN OPERATION SHOULD HAVE A SPECIFIED TIMEFRAME TIED TO INTERMEDIATE OR FINAL OBJECTIVES AS WELL AS AN ACCOMPANYING SUNSET PROVISION, AN INTEGRATED POLITICAL/MILITARY/HUMANITARIAN STRATEGY,

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SPECIFIED TROOP LEVELS, AND A FIRM BUDGET ESTIMATE.

THE DECISION FOR U.S. PERSONNEL TO PARTICIPATE IN ANY GIVEN PEACE OPERATION WILL BE BASED ON THE FACTORS LISTED ABOVE, AS WELL AS THE FOLLOWING FACTORS.

-- THE OPERATION ADVANCES U.S. INTERESTS; THE RISKS TO U.S. PERSONNEL ARE ACCEPTABLE; PERSONNEL, FUNDS AND RESOURCES ARE AVAILABLE; U.S. PARTICIPATION IS NECESSARY FOR THE OPERATION'S SUCCESS; AN ENDPOINT FOR U.S. PARTICIPATION CAN BE IDENTIFIED; DOMESTIC AND CONGRESSIONAL SUPPORT EXISTS OR CAN BE MARSHALLED; AND COMMAND AND CONTROL ARRANGEMENTS ARE ACCEPTABLE.

THIS POLICY GUIDANCE ON MULTILATERAL PEACE OPERATIONS DOES NOT ALTER OUR LONG-STANDING POLICY REGARDING THE COMMAND AND CONTROL OF U.S. FORCES. THE PRESIDENT NEVER RELINQUISHES COMMAND AUTHORITY OVER U.S. FORCES. ON A CASE BY CASE BASIS, THE PRESIDENT WILL CONSIDER PLACING APPROPRIATE U.S. FORCES UNDER THE OPERATIONAL CONTROL OF A COMPETENT UN COMMANDER FOR SPECIFIC UN OPERATIONS AUTHORIZED BY THE SECURITY COUNCIL.

IN SOME CASES, THE APPROPRIATE WAY TO PERFORM PEACE OPERATIONS WILL BE TO INVOLVE REGIONAL ORGANIZATIONS. THOUGH THE U.S. WILL CONTINUE TO EMPHASIZE THE UN AS THE PRIMARY INTERNATIONAL BODY WITH ULTIMATE AUTHORITY TO CONDUCT PEACEKEEPING OPERATIONS, WE WILL SUPPORT EFFORTS TO IMPROVE REGIONAL ORGANIZATIONS' PEACEKEEPING EFFORTS. IN EUROPE, THE U.S. WILL LOOK TO THE CONFERENCE ON

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SECURITY AND COOPERATION IN EUROPE (CSCE), NATO, AND OTHER
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REGIONAL ORGANIZATIONS TO DEAL WITH PROBLEMS THAT COULD BE
RESOLVED THROUGH LOW-INTENSITY PEACE OPERATIONS. THE U.S.
WILL WORK TO ENSURE THAT NATO PRESERVES THE INTEGRITY OF
ITS MILITARY COMMAND STRUCTURE WHEN ENGAGED IN PEACE
OPERATIONS.

PROTECTION OF PEACEKEEPERS

THE U.S. REMAINS CONCERNED THAT, IN SOME CASES, CAPTURED
UN PEACEKEEPERS AND UN PEACE ENFORCERS MAY NOT HAVE
ADEQUATE PROTECTION UNDER INTERNATIONAL LAW. THE U.S.
BELIEVES THAT INDIVIDUALS CAPTURED WHILE PERFORMING UN
PEACEKEEPING OR UN PEACE ENFORCEMENT ACTIVITIES, WHETHER
AS MEMBERS OF A UN FORCE OR A U.S. FORCE EXECUTING A UN
SECURITY COUNCIL MANDATE, SHOULD, AS MATTER OF POLICY, BE
IMMEDIATELY RELEASED TO UN OFFICIALS; UNTIL RELEASED, AT A
MINIMUM THEY SHOULD BE ACCORDED PROTECTIONS IDENTICAL TO
THOSE AFFORDED PRISONERS OF WAR UNDER THE 1949 GENEVA
CONVENTION III (GPW). THE U.S. WILL GENERALLY SEEK TO
INCORPORATE APPROPRIATE LANGUAGE INTO UN SECURITY COUNCIL
RESOLUTIONS THAT ESTABLISH OR EXTEND PEACE OPERATIONS IN
ORDER TO PROVIDE ADEQUATE LEGAL PROTECTION TO CAPTURED UN
PEACEKEEPERS. IN APPROPRIATE CASES, THE U.S. WOULD SEEK
ASSURANCES THAT U.S. FORCES ASSISTING THE UN ARE TREATED
AS EXPERTS ON MISSION FOR THE UNITED NATIONS, AND THUS ARE
ENTITLED TO APPROPRIATE PRIVILEGES AND IMMUNITIES AND ARE
SUBJECT TO IMMEDIATE RELEASE WHEN CAPTURED. MOREOVER, THE
ADMINISTRATION IS ACTIVELY INVOLVED IN NEGOTIATING A DRAFT
INTERNATIONAL CONVENTION AT THE UNITED NATIONS TO PROVIDE
A SPECIAL INTERNATIONAL STATUS FOR INDIVIDUALS SERVING IN
PEACEKEEPING AND PEACE ENFORCEMENT OPERATIONS UNDER A UN

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MANDATE. FINALLY, THE ADMINISTRATION WILL TAKE
APPROPRIATE STEPS TO ENSURE THAT ANY U.S. MILITARY
PERSONNEL CAPTURED WHILE SERVING AS PART OF A
MULTINATIONAL PEACEKEEPING FORCE OR PEACE ENFORCEMENT
EFFORT ARE IMMEDIATELY RELEASED TO UN AUTHORITIES.

STRENGTHENING THE UNITED NATIONS

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BEFORE THE UNITED NATIONS CAN MORE EFFECTIVELY MOUNT OPERATIONS IN THE FIELD, THE ABILITY OF UN HEADQUARTERS TO MANAGE OPERATIONS MUST BE IMPROVED. CURRENTLY, THE UN DOES NOT HAVE THE ABILITY TO MANAGE PEACE OPERATIONS AS AN INTEGRATED WHOLE. AS A RESULT, DESPITE THE OFTEN HEROIC EFFORTS OF THE UN HEADQUARTERS STAFF, THEY ARE SIMPLY OVERWHELMED BY THE WORKLOAD. SUPPORT TO THE FIELD SUFFERS, ECONOMIES OF SCALE ARE LOST, AND WORK IS DUPLICATED.

CLEARLY, THE DEPARTMENT OF PEACEKEEPING OPERATIONS (DPKO) MUST BE STRENGTHENED AND THE STAFF AUGMENTED. SOME OF THESE MEASURES HAVE ALREADY BEEN INITIATED, AND THEY DESERVE THE ACTIVE SUPPORT OF THE MEMBER STATES. THE U.S. WELCOMES THE RECENT INCREASE IN PROFESSIONAL PEACEKEEPING STAFF ASSIGNED TO UN HEADQUARTERS. AND WOULD SUPPORT THE ASSIGNMENT OF ADDITIONAL STAFF. THE U.S. WILL WORK IN THE FIFTH COMMITTEE TO REDEPLOY RESOURCES.

ORGANIZATION:

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NUMBERS ALONE ARE NOT THE ANSWER, HOWEVER. DPKO HAS BEGUN TO REORGANIZE ITSELF TO HANDLE THE MYRIAD TASKS CONFRONTING IT. THE U.S. BELIEVES THAT THE FOLLOWING SHOULD BE AMONG THE ELEMENTS INCORPORATED INTO DPKO AS IT PROCEEDS WITH THESE EFFORTS:

PLANS DIVISION: TO ADDRESS THE LARGER PLANNING PROBLEMS FACING UN PEACE OPERATIONS, THE U.S. SUPPORTS THE NEWLY CREATED PLANNING UNIT MADE UP OF A PROFESSIONAL PEACEKEEPING HEADQUARTERS STAFF. MULTINATIONAL PEACEKEEPING PLANNING SHOULD BE LINKED WITH REGIONAL ORGANIZATIONS, SUCH AS NATO, WHEN THE REGIONAL ORGANIZATIONS ARE ACTING TO IMPLEMENT OR SUPPORT UNSC RESOLUTIONS. THE U.S. WILL CONTINUE TO PROVIDE ITS MILITARY EXPERIENCE TO THE UN TO STRENGTHEN ITS PLANNING FOR PEACE OPERATIONS. THE U.S. WELCOMES THE PENDING INTEGRATION OF THE STANDBY FORCES UNIT INTO DPKO'S MISSION PLANNING SERVICE.

INFORMATION AND COMMUNICATIONS COMPONENT: NO HEADQUARTERS CAN OPERATE WITHOUT TIMELY AND ACCURATE INFORMATION. THE U.S. BELIEVES THAT DPKO SHOULD INCLUDE AN INFORMATION AND RESEARCH CAPABILITY THAT IS LINKED TO FIELD OPERATIONS IN ORDER TO OBTAIN AND PROVIDE CURRENT INFORMATION. ADDITIONALLY, A HEADQUARTERS MUST BE ABLE TO COMMUNICATE

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ON A REAL-TIME BASIS WITH THE FIELD. DPKO SHOULD INCLUDE A MODERN COMMUNICATIONS FACILITY WITH ARCHITECTURE THAT IS BASED ON COMMERCIAL SYSTEMS. THE SITUATION CENTER, A 24-HOUR CELL WHICH MONITORS OPEN-SOURCE MATERIAL AND NON-SENSITIVE INFORMATION SUBMISSIONS FROM GOVERNMENTS, AND THE FIELD, IS A GOOD BASE UPON WHICH TO CONTINUE

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PUBLISHING DAILY REPORTS ON PEACEKEEPING OPERATIONS FOR PRINCIPALS IN THE UN, DPKO AND THE FIELD.

LOGISTICS DIVISION: PEACE OPERATIONS SHOULD HAVE THEIR OWN MILITARY LOGISTICS SYSTEM. THE U.S. ENTHUSIASTICALLY SUPPORTED THE DECISION TO PLACE THE FIELD OPERATIONS DIVISION (FOD) UNDER THE OPERATIONAL CONTROL OF THE DEPARTMENT OF PEACEKEEPING OPERATIONS (DPKO). TO MINIMIZE COSTS BY ACHIEVING ECONOMIES OF SCALE, MANY OF THE UN'S LOGISTICAL REQUIREMENTS SHOULD BE CONTRACTED OUT ON A COMPETITIVE BASIS TO A SMALL NUMBER OF COMMERCIAL CONTRACTORS. THESE CONTRACTS SHOULD BE REBID ON THE BASIS OF PRICE AND PERFORMANCE ON A REGULAR BASIS.

-- TO ELIMINATE LENGTHY AND POTENTIALLY DISASTROUS DELAYS IN DEPLOYMENT AFTER THE UN SECURITY COUNCIL HAS AUTHORIZED A NEW PEACEKEEPING MISSION, DPKO SHOULD HAVE A RAPIDLY DEPLOYABLE HEADQUARTERS TEAM, A COMPOSITE INITIAL LOGISTICS SUPPORT UNIT, AND OPEN, PRE-NEGOTIATED COMMERCIAL CONTRACTS FOR LOGISTICS SUPPORT IN NEW OPERATIONS.

-- NEARLY AS DIFFICULT AS RAPIDLY IDENTIFYING AND DEPLOYING APPROPRIATE MILITARY FORCES IS FINDING QUALIFIED CIVILIAN PERSONNEL TO SERVE IN UN PEACE OPERATIONS. TO REDUCE THE UN'S COSTLY RELIANCE ON THE DISPATCH OF UN HEADQUARTERS EMPLOYEES TO FIELD MISSIONS, THE U.S. URGES THE UN SECRETARIAT TO ESTABLISH A TRAINED CIVILIAN RESERVE CORPS AS A READY, EXTERNAL TALENT POOL TO ASSIST IN THE ADMINISTRATION, MANAGEMENT, AND EXECUTION OF UN PEACE OPERATIONS.

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CIVILIAN POLICE: NOT EVERY PEACEKEEPING FUNCTION SHOULD BE CONSIDERED A MILITARY TASK. THE POLICE WILL OFTEN BE ESSENTIAL TO THE RESTORATION OF LAW AND ORDER AND THE EVENTUAL TERMINATION OF A PEACEKEEPING MISSION. THE UN

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SHOULD ACCELERATE PLANS TO IMPROVE ITS CAPACITY TO SUPPORT UN CIVILIAN POLICE (UNCIVPOL) OPERATIONS AND RELATED EFFORTS TO BUILD POLICE AND JUDICIAL INSTITUTIONS AS PART OF UN PEACE OPERATIONS. THE CURRENT UNCIVPOL UNIT SHOULD BE AUGMENTED TO FORM A SMALL STAFF TO COORDINATE CURRENT POLICE OPERATIONS, COMPILE LESSONS LEARNED IN EL SALVADOR, SOMALIA, CAMBODIA, AND ELSEWHERE, CONDUCT PLANNING, AND DEVELOP STANDARD PROCEDURES, DOCTRINE AND TRAINING R POLICE SUPPORT OPERATIONS.

PUBLIC AFFAIRS: ESSENTIAL TO THE SUCCESS OF A PEACE OPERATIONS WILL BE THE UNDERSTANDING AND SUPPORT OF THE POPULATIONS OF THE HOST AND CONTRIBUTING COUNTRIES. THE UN SHOULD ENHANCE ITS PEACEKEEPING PUBLIC AFFAIRS CAPABILITY BY HIRING A MULTINATIONAL STAFF OF HIGHLY QUALIFIED, EXPERIENCED, SPECIALISTS TO SERVE IN NEW YORK AND THE FIELD.

PEACE NEGOTIATIONS: AS THE COMPLEXITY AND NUMBER OF PEACE OPERATIONS HAS INCREASED, THE LACK OF ADEQUATE COORDINATION BETWEEN UN NEGOTIATORS AND THOSE IN UN HEADQUARTERS (UNHQ) WHO WILL IMPLEMENT EVENTUAL PEACE SETTLEMENTS HAS BECOME ESPECIALLY PROBLEMATIC. TO IMPROVE ADVANCE COORDINATION, THE U.S. WILL URGE THE UN TO ESTABLISH CLEAR LIMITS TO UN NEGOTIATORS' AUTHORITY TO COMMIT THE UN IN THE CONTEXT OF PEACE NEGOTIATIONS WITHOUT
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THE EXPLICIT CONSENT OF THE UNSC. WHEN CONDUCTING NEGOTIATIONS THAT COULD RESULT IN POSSIBLE PEACE OPERATIONS, UN TEAMS SHOULD INCLUDE REPRESENTATION FROM DPKO, INCLUDING MILITARY ADVISORS.

EMERGENCY HUMANITARIAN ASSISTANCE: COORDINATION BETWEEN UN PEACEKEEPING AND HUMANITARIAN ASSISTANCE EFFORTS CAN BE IMPROVED. THE UN SHOULD DESIGNATE A HUMANITARIAN COORDINATOR FOR A GIVEN CRISIS OR COUNTRY (WHO WILL USUALLY BE THE UNDP RESIDENT REPRESENTATIVE) AND ESTABLISH HIS OR HER ROLE WITH RESPECT TO UN AGENCIES, OTHER INTERNATIONAL ORGANIZATIONS, AND NGO'S. MEMBER STATES COULD PROVIDE EXPERTS DETAILED TO DHA DURING TIMES OF CRISIS.

TRAINING: ANY MEMBER NATION WHICH PROVIDES A PEACEKEEPING FORCE AND/OR HUMANITARIAN RELIEF GROUP TO AN OPERATION IS RESPONSIBLE FOR TRAINING THE INDIVIDUALS AND UNITS IT PROVIDES. IN ORDER TO ENHANCE STANDARDIZATION OF NATIONAL TRAINING PROGRAMS AND ENSURE MORE EFFECTIVE COORDINATION

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BETWEEN GROUPS WORKING TOGETHER ON PEACEKEEPING MISSIONS, THE US RECOMMENDS THAT THE UN EXPAND UPON ITS PROFESSIONAL PEACEKEEPING OPERATIONS TRAINING PROGRAM FOR COMMANDERS, AND OTHER MILITARY AND CIVILIAN PERSONNEL ASSIGNED TO UN PEACEKEEPING OPERATIONS AND THAT CORRESPONDENCE COURSES BE UTILIZED AS PART OF A TRAINING REGIME.

WE APPLAUD DPKO'S EFFORTS IN DESIGNING PROGRAMS TO TRAIN TRAINERS FROM MEMBER COUNTRIES. TRAINEES FROM MEMBER COUNTRIES WOULD THEN INCORPORATE THE KNOWLEDGE GAINED FROM THE UN TRAINING PROGRAM INTO NATIONAL TRAINING PROGRAMS

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WHICH WOULD CONTINUE TO SERVE AS THE TRAINING PROGRAMS FOR THE VAST MAJORITY OF PEACEKEEPING PERSONNEL.

WHAT THE U.S. WILL DO

TO ACCOMPLISH THESE GOALS, THE UN WILL NEED THE ACTIVE ASSISTANCE OF ITS MEMBER STATES. ACCORDINGLY, THE U.S. IS PREPARED TO UNDERTAKE THE FOLLOWING IN SUPPORT OF THE UN. GENERALLY, THE U.S. WILL SEEK THE NORMAL REIMBURSEMENTS FOR SUCH CONTRIBUTIONS.

EXPANDED STAFF: THE UNITED STATES IS PREPARED TO DETAIL APPROPRIATE NUMBERS OF CIVILIAN AND MILITARY PERSONNEL TO DPKO.

INFORMATION AND COMMUNICATIONS COMPONENT. THE UNITED STATES WILL SHARE INFORMATION, AS APPROPRIATE, WITH THE UN. ADDITIONALLY, THE U.S. OFFERS TO DESIGN A C3 SYSTEMS ARCHITECTURE, USING COMMERCIALY AVAILABLE SYSTEMS AND SOFTWARE.

LOGISTICS DIVISION: TO AVOID THE NEED FOR COSTLY REGIONAL STOCKPILES, THE U.S. OFFERS TO ASSIST DPKO TO ESTABLISH AN IMPROVED, COST-EFFECTIVE LOGISTICS SYSTEM TO SUPPORT UN PEACEKEEPING OPERATIONS, INCLUDING A COMPUTER NETWORK TO LINK DPKO WITH A SINGLE LOGISTICS OFFICE IN EACH PARTICIPATING NATION. USING THAT COMPUTER NETWORK, THE UN COULD REQUEST PRICE AND AVAILABILITY DATA AND ORDER MATERIAL FROM PARTICIPATING STATES. SUCH A SYSTEM WOULD SUPPLEMENT THE PROPOSED COMMERCIAL CONTRACTS.

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PLANS DIVISION: THE U.S. GOVERNMENT COMMENDS THE STANDBY FORCES UNIT FOR ITS EFFORTS. ADEQUATE PLANNING REQUIRES THAT THERE BE A BETTER UNDERSTANDING BETWEEN THE UNITED NATIONS AND EACH MEMBER STATE REGARDING THE CAPABILITIES THE LATTER WOULD BE PREPARED TO MAKE AVAILABLE. THE UNITED STATES SOON WILL BE PREPARED TO SUBMIT TO THE UNITED NATIONS A LISTING OF THE MILITARY CAPABILITIES IT FEELS MOST APPROPRIATE FOR PEACEKEEPING PURPOSES. U.S.

NOTIFICATION IN NO WAY IMPLIES A COMMITMENT TO PROVIDE THOSE FORCES, IF REQUESTED.

PUBLIC AFFAIRS: THE U.S. WILL OFFER TO DETAIL PUBLIC AFFAIRS SPECIALISTS TO DPKO.

TRAINING: THE U.S. OFFERS TO HELP MANAGE AND OPERATE THE DPKO TRAINING PROGRAM. WE WILL OFFER TO PARTICIPATE IN PEACE OPERATIONS TRAINING EFFORTS, AND OFFER THE USE OF U.S. FACILITIES FOR SUCH PROGRAMS.

EMERGENCY HUMANITARIAN ASSISTANCE: THE US HAS ALREADY FINANCED THE INITIATION OF A SYSTEM DESIGNED TO QUANTIFY AND TRACK NEEDS AS THEY ARISE IN THE FIELD AS WELL AS INTERNATIONAL RESPONSES TO THOSE NEEDS (FROM THE EMERGENCY SITE, DONOR CAPITALS, AND THE EMERGENCY HQ).

FINANCIAL REFORMS

THE EXPONENTIAL RISE IN THE COST OF UN PEACEKEEPING
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OPERATIONS REQUIRES THAT THE UN BETTER MANAGE ITS FINANCES AND MORE EQUITABLY DISTRIBUTE THE BURDEN. IN PARTICULAR, THE U.S. BELIEVES THE UN SHOULD MOVE TO ADOPT THE FOLLOWING MEASURES:

-- ENABLE COUNTRIES TO REDUCE THEIR ASSESSED PEACEKEEPING COSTS BY RECEIVING CREDIT FOR IN-KIND CONTRIBUTIONS OF GOODS AND SERVICES OVER AND ABOVE THOSE ASSOCIATED WITH TROOPS THEY HAVE PROVIDED TO A PARTICULAR OPERATION. TO AVOID CASH FLOW PROBLEMS, THE AMOUNT OF IN-KIND CONTRIBUTIONS EACH MEMBER STATE CAN CREDIT SHOULD BE LIMITED TO 30 PERCENT OF ITS ASSESSED PAYMENT FOR THE PEACE OPERATION.

-- REVISE THE SPECIAL PEACEKEEPING SCALE OF ASSESSMENTS TO

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BASE IT ON A THREE YEAR AVERAGE OF NATIONAL INCOME INSTEAD OF THE CURRENT 10 YEAR AVERAGE.

-- ELIMINATE ANOMALIES OF THE PEACEKEEPING SCALE OF ASSESSMENTS BY REQUIRING COUNTRIES WITH RELATIVELY HIGH GNP'S TO PAY FOR PEACEKEEPING AT THE REGULAR UN BUDGET RATE.

-- URGE MEMBER STATES WITH HIGH GNP'S AND COUNTRIES DIRECTLY BENEFITING FROM PEACE OPERATIONS (INCLUDING THOSE HOST STATES AND STATES LOCATED WITHIN THE PEACE OPERATION'S REGION THAT HAVE THE ABILITY) TO MAKE SIGNIFICANT VOLUNTARY CONTRIBUTIONS.

-- TO AVOID OVER-DEPENDENCE ON ANY ONE NATION, PLACE A CAP OF 25 PERCENT ON THE ASSESSED SHARE OF PEACEKEEPING COSTS
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TO BE BORNE BY ANY MEMBER STATE.

BUDGET MANAGEMENT REFORMS

-- ESTABLISH A UNIFIED PEACEKEEPING BUDGET IN CONJUNCTION WITH A CONTINGENCY RESERVE FUND, FINANCED BY A SINGLE ANNUAL PEACEKEEPING ASSESSMENT. A UNIFIED BUDGET SHOULD BE ACCOMPANIED BY MORE REGULAR AND TIMELY COST ACCOUNTING PROCEDURES TO TRACK EXPENDITURES AND ENSURE EFFECTIVE BUDGET MANAGEMENT. (WITHIN THE UNIFIED BUDGET THERE WOULD STILL BE LINE-ITEMS FOR EACH INDIVIDUAL PEACEKEEPING OPERATION TO ENSURE ACCOUNTABILITY. THE UNIFIED BUDGET WOULD ALLOW THE UN TO SET PRIORITIES AMONG PEACE OPERATIONS AND OBTAIN ECONOMIES OF SCALE.)

-- CREATE SPECIAL BUDGETING TECHNIQUES TAILORED TO PEACE OPERATIONS INCLUDING: USE OF STANDARDIZED COST "MODULES" (BASED ON ACTUAL MARKET PRICING) FOR COMMON ELEMENTS OF PEACEKEEPING FIELD OPERATIONS; FLEXIBILITY TO CONSTRUCT BUDGETS IN TWO PARTS -- AN IN-KIND REQUIREMENTS BUDGET AND A CASH REQUIREMENTS BUDGET; AND USE OF STANDARDIZED "VALUATION" FACTORS, WHICH WOULD BE UPDATED PERIODICALLY TO ENABLE COUNTRIES TO ESTIMATE FAIRLY THE VALUE OF THEIR IN-KIND CONTRIBUTIONS.

-- ESTABLISH A STANDING CADRE OF BUDGET EXPERTS FROM MEMBER STATES, PARTICULARLY TOP CONTRIBUTING COUNTRIES, TO ASSIST THE UN IN DEVELOPING CREDIBLE BUDGETS AND FINANCIAL PLANS. THIS WOULD PROVIDE MEMBER STATES WITH EARLY,

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DETAILED KNOWLEDGE OF MISSION COSTS AND HELP BUILD
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CREDIBILITY FOR THE ESTIMATES WITHIN MEMBER GOVERNMENTS.

-- ENLARGE AND EXPAND THE CURRENT REVOLVING PEACEKEEPING RESERVE FUND (PRF) TO DOLLARS 500 MILLION WITH VOLUNTARY CONTRIBUTIONS TO HELP FINANCE THE START-UP COSTS OF UN PEACEKEEPING OPERATIONS PENDING RECEIPT OF ASSESSED CONTRIBUTIONS.

-- REVISE THE UN'S PROCEDURES TO ALLOW DOLLARS 10 MILLION OR 20 PERCENT, WHICHEVER IS GREATER OF THE INITIAL ESTIMATED COST OF A PEACE OPERATION TO BE OBLIGATED, WITH THE CONCURRENCE OF THE ADVISORY COMMITTEE ON ADMINISTRATION AND BUDGETARY QUESTIONS (ACABQ), ONCE IT IS APPROVED BY THE SECURITY COUNCIL. CURRENT PROCEDURES ALLOW ONLY DOLLARS 10 MILLION TO BE OBLIGATED WITHOUT SPECIFIC APPROVAL OF THE GENERAL ASSEMBLY.

-- REQUIRE THE UN TO HAVE A STATUS OF FORCES AGREEMENT THAT PROVIDES PREFERENTIAL HOST NATION SUPPORT TO A PEACE OPERATION WITH THE EXCEPTION OF COUNTRIES WHERE THERE IS NO CENTRAL GOVERNMENT (E.G. SOMALIA). THE AGREEMENT SHOULD ENSURE THAT THE HOST COUNTRY PROVIDES NECESSARY LOCAL FACILITIES ON THE MOST FAVORABLE TERMS (E.G. ACCOMMODATIONS, SUPPLIES AND LOCAL TRANSPORT AT NO CHARGE WHEN POSSIBLE) AND OFFERS THE UN THE MOST FAVORABLE LEGAL EXCHANGE RATE.

-- PROHIBIT THE UN FROM "BORROWING" FROM PEACEKEEPING FUNDS TO FINANCE CASH SHORTFALLS IN REGULAR UN ADMINISTRATIVE OPERATIONS. PEACEKEEPING ASSESSMENTS SHOULD BE MAINTAINED IN SEPARATE ACCOUNTS.

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CONCLUSION

PEACEKEEPING IS NOT A PANACEA. IT IS ONE TOOL AMONG MANY, AND IT CANNOT OPERATE IN ISOLATION FROM A POLITICAL PROCESS. BUT WE CANNOT AFFORD TO ABANDON EITHER PEACEKEEPING OR A MULTILATERAL APPROACH TO SOLVING DIFFICULT PROBLEMS. AS MUCH AS WE WOULD WISH OTHERWISE, CONFLICTS ARE GOING TO CONTINUE. IT IS IN ALL OF OUR

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INTERESTS TO MAKE PEACEKEEPING, IN APPROPRIATE CIRCUMSTANCES, WORK TO ADVANCE THE GOALS OF DEMOCRATIC STATES EVERYWHERE IN PROMOTING A MORE PEACEFUL, PROSPEROUS AND DEMOCRATIC WORLD. IF STREAMLINED, STRENGTHENED AND GIVEN DISCIPLINE, THE UNITED NATIONS, AN INSTITUTION WHICH AS ACCOMPLISHED MUCH DESPITE A TURBULENT PAST, CAN CONTRIBUTE GREATLY IN THE FUTURE TO OUR INTERESTS AND TO THE WELLBEING OF GENERATIONS TO COME.

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